

# NOTICE OF REGULAR MEETING

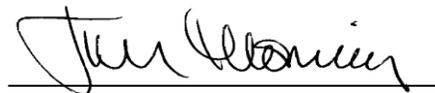
Pursuant to Section 54954.2 of the Government Code of the State of California, a Regular meeting of the **SOUTH COUNTY FIRE AUTHORITY** is hereby called for:

**Date/Time:** **Tuesday, January 15, 2013, 4:30 p.m.**  
(or as soon thereafter as possible)

**Location:** **Council Chambers**  
**333 Civic Center Plaza, Tracy**

Government Code Section 54954.3 states that every public meeting shall provide an opportunity for the public to address the South County Fire Authority on any item, before or during consideration of the item, however no action shall be taken on any item not on the agenda.

1. Call to Order
2. Roll Call
3. Items from the Audience - *In accordance with Procedures for Preparation, Posting and Distribution of Agendas and the Conduct of Public Meetings, adopted by Resolution 2008-140 any item not on the agenda brought up by the public at a meeting, shall be automatically referred to staff. If staff is not able to resolve the matter satisfactorily, the member of the public may request a Board Member to sponsor the item for discussion at a future meeting.*
4. Approval of Minutes
5. ACCEPT A REPORT ON THE SOUTH COUNTY FIRE AUTHORITY EMERGENCY RESPONSE PERFORMANCE FOR THE SECOND QUARTER OF FISCAL YEAR 2012-2013
6. ELECTION OF A CHAIRPERSON AND VICE-CHAIRPERSON OF THE SOUTH COUNTY FIRE AUTHORITY BOARD FOR THE 2013 CALENDAR YEAR
7. PROVIDE DIRECTION TO STAFF REGARDING THE CITY'S REQUEST TO FORM A JOINT POWERS AUTHORITY BETWEEN THE CITY OF TRACY AND THE SOUTH COUNTY FIRE AUTHORITY WITH THE NEW JOINT POWERS AUTHORITY BEING USED BY THE CITY OF TRACY AS THE FINANCING MECHANISM TO ISSUE A VARIETY OF BONDS
8. Items from the Audience
9. Adjournment



Chairperson

## **January 10, 2013**

The City of Tracy is in compliance with the Americans with Disabilities Act and will make all reasonable accommodations for the disabled to participate in public meetings. Persons requiring assistance or auxiliary aids in order to participate, should call City Hall (209-831-6000), at least 24 hours prior to the meeting.

Any materials distributed to the majority of the South County Fire Authority regarding any item on this agenda will be made available for public inspection in the City Clerk's office located at 333 Civic Center Plaza, Tracy, during normal business hours

**October 16, 2012, 5:00 p.m.**

Council Chambers, 333 Civic Center Plaza

*Web Site: [www.ci.tracy.ca.us](http://www.ci.tracy.ca.us)*

1. Call to Order – Chairperson Thoming called the meeting to order at 5:00 p.m.
2. Roll Call – Roll call found Directors Abercrombie, Reece, and Chairperson Thoming present. Director Ives arrived at 5:05 p.m.
3. Items from the Audience - None.
4. Approval of Minutes – It was moved by Director Abercrombie and seconded by Director Reece to adopt the regular meeting minutes of July 17, 2012. Voice vote found all in favor; passed and so ordered.
5. ACCEPT A REPORT ON THE SOUTH COUNTY FIRE AUTHORITY EMERGENCY RESPONSE PERFORMANCE FOR THE FIRST QUARTER OF FISCAL YEAR 2012-2013 – Fire Division Chief Steve Hanlon presented the staff report. There were a total of 1689 incidents in the South County Fire Authority (SCFA) during Fiscal Year 2012/2013. This is an increase over the first quarter of the last two fiscal years; there were 1420 incidents during the first quarter of Fiscal Year 2011/2012, and 1389 during the first quarter of 2010/2011.

The number of structure fires was down during the first quarter of this fiscal year. There were six structure fires; all were located inside of the City with the total loss for the quarter at \$96,976.

The Fire Department exceeded its goal to confine residential structure fires to the room of origin or less 90% of the time. During the quarter that goal was met 100% of the time in the City.

Tracy Rural Fire Protection District (TRFPD) had seven vehicle fires totaling \$108,100 in loss. Most of that loss was from a semi and trailer hauling auto parts that burned near the gas pumps at the 76 Gas Station on South Chrisman Road on July 26, 2012. That one fire totaled \$75,000 in loss.

During the first quarter of Fiscal Year 2012/2013, the Fire Department responded to 54% of all emergency incidents inside of the City within the total reflex performance objective of 6.5 minutes. The 90<sup>th</sup> percentile for all incidents in the City was 8 minutes and 21 seconds (8:21) meaning 90% of all incidents were responded to within 8:21 or less.

In the first quarter of Fiscal Year 2012/2013 the Fire Department responded to 72% of all emergency incidents in the TRFPD within the total reflex performance objective of 10 minutes. The 90<sup>th</sup> percentile for all incidents in the rural area was 12 minutes and 43 seconds; 90% of all incidents were responded to within 12:43 or less.

Response performance in the Mountain House Community Services District was 41% for all emergency incidents within the total reflex performance objective of 6.5 minutes. The 90<sup>th</sup> percentile for all incidents was 10 minutes and 07 seconds (10:07).

Staff recommended the Board of Directors accept the South County Fire Authority Response Performance Report for the first quarter of Fiscal Year 2012/2013.

It was moved by Director Abercrombie and seconded by Director Reece to accept the South County Fire Authority Emergency Response Performance Report for the first quarter of Fiscal Year 2012-2013. Voice vote found all in favor; passed and so ordered.

6. ACCEPT A REPORT ON THE SOUTH COUNTY FIRE AUTHORITY EMERGENCY RESPONSE PERFORMANCE FOR FISCAL YEAR 2011-2012 – Fire Division Chief Steve Hanlon presented the report. There were a total of 5,951 incidents in the South County Fire Authority (SCFA) during Fiscal Year 2011/2012. This is an increase of 381 incidents compared to Fiscal Year 2010/2011. The distribution of incidents among the jurisdictions of the SCFA remains consistent where the majority of incidents occurred in the City of Tracy (71%), followed by Tracy Rural Fire District (15%), Mountain House Community Services District (6%), Freeways (5%), and other areas outside of the SCFA (4%). Of the 5,951 incidents many were multi-company responses requiring more than one fire unit.

There were 9,327 total responses by SCFA companies. Company 96, located at 301 W. Grant Line Road, continues to be the busiest in total responses.

During the fiscal year, the department was dispatched to a total of 123 structure fires; 19 were out on arrival and 42 required Fire Department actions to extinguish. Fiscal Year 2011/2012 structure fire loss was up 18% in the City and 59% in the Rural area when compared to the last five year average. The significant increase in the Rural area is attributed to the filter housing fire at GWF Energy facility on May 29, 2012, where the loss was estimated to be \$1,000,000.

One of the department's goals is to confine residential structure fires to the room of origin or less 90% of the time. This fiscal year that goal was met 70% of the time in the City, 60% of the time in Tracy Rural Fire Protection District (TRFPD), and 67% of the time in the Mountain House Community Services District (MHCSA).

The South County Fire Authority response time performance is broken down into four components of response time, "Call Processing," "Turnout Time," "Travel Time," and the "Total Reflex Time." The Response Performance Report displays each of these time components by percentage and percentile and compares them to both the desired benchmarks and to the acceptable baselines.

During Fiscal Year 2011/2012, the department responded to 52% of all emergency incidents in the City of Tracy within the total reflex performance objective of 6.5 minutes. This is a 1% improvement in the City compared to Fiscal Year 2010/2011. The 90<sup>th</sup> percentile for all incidents in the City was 8 minutes and 36 seconds meaning 90% of all incidents were responded to within 8:36 or less.

In Fiscal Year 2011/2012 the Fire Department responded to 67% of all emergency incidents in the TRFPD within the total reflex performance objective of 10 minutes. This is 3% less than previous fiscal year. The 90<sup>th</sup> percentile for all incidents in the Rural area was 12 minutes and 20 seconds; 90% of all incidents were responded to within 12:20 or less.

Response performance in the MHCSO was 28% for all emergency incidents within the total reflex performance objective of 6.5 minutes. The 90<sup>th</sup> percentile for all incidents was 9 minutes and 49 seconds.

The Fire Department has been working with the Joint Radio Users Group and the Emergency Medical Services Agency to improve call processing times. Staff has been trying to amend the San Joaquin Emergency Medical Services Agencies policy on call processing. The implementation of the amendment is due to take place before December 1, 2012.

Staff recommended the Board of Directors accept the South County Fire Authority Response Performance Report for Fiscal Year 2011/2012.

Director Abercrombie asked why there was such a significant decline in confining the moderate risk structure fires to room of origin. Chief Nero responded staff would provide that information at the next meeting in January, 2013.

It was moved by Director Abercrombie and seconded by Director Reece to accept the South County Fire Authority Emergency Response Performance for Fiscal Year 2011/2012. Voice vote found all in favor; passed and so ordered.

7. ACCEPT A PRESENTATION ON THE SOUTH COUNTY FIRE AUTHORITY FISCAL YEAR 2011-2012 ANNUAL REPORT – Fire Chief Nero presented highlights from the South County Fire Authority (SCFA) Annual Report. The SCFA Annual Report presents the activities and accomplishments of the Authority during Fiscal Year 2011/2012.

Policy Accomplishments:

The City of Tracy revised the classification specifications of Division Fire Chief. With the retirement of one of three Fire Division Chiefs, the City updated the requirements prior to recruiting a replacement. The update included tactical knowledge and skills and a reduction in the amount of time to obtain them. Division Chief Steve Hanlon is a result of that process.

Council voted to award a bid in the amount of \$101,648, to Zoll Medical Corporation for the purchase of four advanced life support cardiac monitors. The Fire Department was awarded an Assistance to Firefighters Grant (AFG) from the Federal Emergency Management Agency (FEMA) during Fiscal Year 2010/2011. The Fire Department's share of 20% was \$20,328 and the Grant share was \$81,313.

In May 2011, Council adopted an ordinance to allow the sale and use of safe and sane fireworks. Non-profits were able to raise a significant amount of money in a short period of time from the sale of safe and sane fireworks.

In May 2012, Council and TRFPD met to discuss the Fiscal Year 2012/2013 budget and will meet again in preparation for the next fiscal budget.

Amendments were approved by Council for the SCFA agreements. One amendment revised the SCFA Joint Powers Agreement cost split between the City and TRFPD to 67%/33% and deferred the commencement date of the Rural District's obligation to fund a third person at the new Fire Station 92 until July 1, 2015. Another amendment was to the Station 92 Construction Agreement and identified the cost sharing, payment schedule and ownership interests of the new Fire Station 92.

#### Program Accomplishments

**Grants:** The Department's Child Automotive Restraint Education and Safety Coordinator successfully submitted an Office of Traffic Safety (OTS) grant in the amount of \$26,500 to support the Child Automotive Restraint Education and Safety program. This item will go before Council for approval in November, 2012. The grant funds will be utilized to host car seat events, purchase car seats, and to fund the training of new car seat technicians.

**Facilities:** An inspection of all Fire Department facilities was conducted during Fiscal Year 2011/2012. This included an inspection by the Fire Chief who reported that all facilities were maintained in an acceptable manner for and by the Firefighters.

**Apparatus and Vehicles:** An inspection was also done on all apparatus and vehicles and all met and/or exceeded expectations.

**Standard Operating Policies:** In Fiscal Year 2011/2012 the department developed a committee to evaluate existing policies. The committee eliminated 17 obsolete policies from the existing manual. A new easy to navigate and streamlined format for department policies has also been developed.

**Operations/Communications:** The goal of the EMS program is to ensure compliance with all applicable regulations and statutes. This is accomplished by compiling and submitting data and Continuous Quality Improvement (CQI) reports. Chief Nero stated the department has met and exceeded all relevant standards throughout the fiscal year.

**EMS Equipment:** An additional Advance Life Support Unit was added to the fleet at Fire Station 92 in Banta. There is now a paramedic assigned to that company 24/7.

**Communications – Dispatch:** The department has done a lot of cooperative work with EMS and Lifecom to improve call processing. Through the work of Division Chief Andy Kellogg, Lifecom began and continues to upgrade its computer aided dispatch system.

**Communication – Equipment and System:** The U.S. Federal Communications Commission (FCC) required the Department's radio frequencies to migrate to narrowband by January 1, 2013. The Fire Department accomplished this eight months prior to the deadline. In continuing the analysis, it was found that some of the operational capabilities of the radios were reduced. The department is in the process of having a complete analysis of the communication system done by a third party to identify why the radios have dead spots. There are several other agencies in the county experiencing the same issues.

**Mutual Aid:** The department continues the agreement with the California Emergency Management Agency to house an office of emergency services fire engine in one of our

stations. The fire engine is used not only as a spare, but also to respond to out of county emergencies.

Division Chief Andy Kellogg is one of the Operational Area Fire and Rescue Coordinators in San Joaquin County. Division Chief Kellogg's role is to coordinate resources, maintain an inventory, dispatch resources within and outside the county, and work with the region and the State in accordance with the principles enumerated in the California Fire Service and Rescue Emergency Mutual Aid Plan.

Emergency Response: During Fiscal Year 2011/2012 the Fire Department began looking at ways to improve its emergency response capabilities. This is an on-going process which looks at ways to improve existing operational methods and tactics. In September 2011, the department initiated monthly operational round table discussions to obtain input from all levels on ways to improve. The outcome of these meetings has produced a standardized response to structure fires and an operational footprint for residential structure fires.

CERT: The Community Emergency Response Team (CERT) Program is continuously recruiting citizens who live and work in the SCFA area and schedules two CERT Academies each year.

Pre-Incident Assessments (PIA): During Fiscal Year 2011/2012 the department purchased pre-fire planning software. The goal of this program is to provide firefighters with tools to become more familiar with occupancies in the community, pre-plan responses to target hazards and use the information in decision making during emergency incidents. The plan is to pre-fire plan all mercantile, industrial, warehouse, multiple family apartment units and condo complexes.

Training: All Firefighters will participate in a minimum of 240 hours of fire service specific training annually. A minimum of two hours of every work shift is spent in training. Personnel attend in-house and outside training classes. Training includes single and multiple company evolutions for truck and engine. Twice a year all Firefighters go through the burn trailer training to maintain their skills and review how to appropriately use water.

The department's EMS Coordinator attended the National Fire Academy to take a course in managing EMS. The department also participated in training in Intraosseous Infusion System, which is a higher level of care that has been supported by County EMS. The department is now delivering that service.

Hazardous Materials Training: All Firefighters have been trained in first responder operational. Also offered was specialized training in HAZ-Cat Level 1 operations. Haz-Cat training helps to recognize the resources available to identify hazardous materials in the field.

Firefighters were trained in air operations and intermediate Wildland Fire Behavior. The department now has certified Strike Team Leaders. In addition, the department trained in operating a four wheel drive quick attack unit used for wildland fires and off road operations. There are now three engineers certified as trainers.

The department also participated in confined space operations training, and a CERT Coordinator attended program management training to learn how to better operate and supervise those activities.

Chief Nero stated he is particularly proud of the community service the Tracy Firefighters and the SCFA Firefighters provide to the community. Chief Nero further stated the Firefighters participate in community service activities such as Fire Prevention Week, LEAP Reading Program for 2<sup>nd</sup> and 3<sup>rd</sup> graders, Farmers Market, Dry Bean Festival, Juneteenth, Brighter Christmas, Hospital Safety Fair, Relay for Life, and the Tracy High School job shadowing program.

Chief Nero added the Firefighters have contributed over 1000 hours of volunteer time during Fiscal Year 2011/2012. Chief Nero commended the Firefighters for their dedication to making a difference in the community over and above their jobs.

Fire Explorers – Post 900: The Fire Explorer Post was re-energized in Fiscal Year 2011/2012, and has committed hundreds of hours to serving the community in addition to Post activities. The Explorer Post has participated in community service activities including D.A.R.E. Positive Alternatives Day, Brighter Christmas, American Cancer Society Relay for Life and many other activities. The Explorers are between 16 to 25 years of age.

The Post Advisors operate as volunteers and have donated over 300 hours of their personal time to the Explorer Post to make sure it operates in a manner that the City can take pride in.

Child Automotive Restraint Education and Safety (C.A.R.E.S.): The program continues helping parents to properly install and fit child safety seats into their vehicles.

The Smoke Alarms for Every Home (S.A.F.E.Home): The program involves installing smoke alarms, and checking and changing batteries for residents. Over 30 smoke alarms were installed and 80 smoke alarm batteries were replaced.

Carbon Monoxide Alarms: Last year the department started another program in partnership with the Sow-A-Seed Community Foundation to educate the community regarding the need for Carbon Monoxide Alarms.

Fire Chief Nero stated over 500 children under the age of five are victims of swimming pool drowning every year. The department continues to focus on drowning prevention during the swim season to help ensure the community does not suffer that tragedy in the future.

Fire Investigations: Fire and Police Departments partner in the processing of investigations and charges of all suspicious fires. In Fiscal Year 2011/2012 there were 15 fires that required an investigator. An investigator is required when the incident commander is not able to determine the cause and origin of the fire specifically. Four of the 15 suspicious fires were found to be intentionally set. There has been one conviction and two other intentionally set fires are currently pending charges.

Staff recommended the Board of Directors accept the presentation of the Fiscal Year 2011-2012 South County Fire Authority Annual Report.

Director Abercrombie thanked Fire Chief Nero for the report and asked if Council and Tracy Rural Fire District Board would receive the same presentation. Fire Chief Nero responded that Council will receive the SCFA Fiscal Year 2011/2012 Annual Report presentation.

Director Abercrombie asked if there would be a separate report to Council on safe and sane fireworks. Fire Chief Nero responded yes.

Director Abercrombie thanked the Fire Departments for their service to the community.

Fire Chief Nero stated he is very proud of personnel because the firefighters realize they can connect with the community to enhance and benefit their lives.

Director Thoming stated he appreciated the report and especially the improvements with the call processing times.

It was moved by Director Abercrombie and seconded by Director Reece to accept the South County Fire Authority Fiscal Year 2011-2012 Annual Report. Voice vote found all in favor; passed and so ordered.

8. INTENT TO SCHEDULE A SPECIAL JOINT MEETING OF THE CITY COUNCIL AND THE TRACY RURAL FIRE PROTECTION DISTRICT BOARD TO JOINTLY PREPARE A FY 13-14 BUDGET FOR THE SOUTH COUNTY FIRE AUTHORITY – Fire Chief Nero presented the report. Per the Joint Exercise of Powers Agreement for the South County Fire Authority, Article VI Funding, Section 6.1, Annual Budget, the City and District shall meet and jointly prepare a recommended budget for the Authority for the following fiscal year for Fire Protection Services and Fire Dispatch Services.

In preparation of the City of Tracy's upcoming Fiscal Year 2013/2014 budget development, a special joint meeting of the Tracy City Council and Tracy Rural Fire Protection District (TRFPD) would be necessary. It is proposed that the joint meeting be scheduled in April 2013, with the date and time to be determined.

It was motioned by Director Abercrombie and seconded by Director Reece to direct the Fire Chief to prepare a staff report for the Council and TRFPD Board so that each agency may discuss the request to schedule a special joint meeting in April, 2013, date and time to be determined, of the Council and TRFPD to jointly prepare a recommended Fiscal Year 2013/2014 budget for the Authority. Voice vote found all in favor; passed and so ordered.

9. Items from the Audience - None

Director Abercrombie stated this would be his last meeting as a Director on the South County Fire Authority and thanked the Board Members for their support. Director Ives thanked Director Abercrombie for his service.

10. Adjournment - It was moved by Director Abercrombie and seconded by Director Ives to adjourn. Voice vote found all in favor; passed and so ordered. Time: 5:48 p.m.

The above are summary minutes. The above agenda was posted at Tracy City Hall on October 11, 2012.

Attest:

\_\_\_\_\_  
Chairperson

\_\_\_\_\_  
Secretary

SCFA AGENDA ITEM 5

REQUEST

**ACCEPT A REPORT ON THE SOUTH COUNTY FIRE AUTHORITY EMERGENCY RESPONSE PERFORMANCE FOR THE SECOND QUARTER OF FISCAL YEAR 2012-2013**

EXECUTIVE SUMMARY

The following report is a summary of emergency response performance for the second quarter of fiscal year 2012/2013. The total number of fire department incidents in the South County Fire Authority for the second quarter increased 10% compared to the same quarter in fiscal year 2011/2012. Response performance remains on par and consistent.

DISCUSSION

This report presents historical fire department response information for the second quarter of fiscal year 2012/2013.

There were a total of 1,583 incidents in the South County Fire Authority (SCFA) during the second quarter of fiscal year 2012/2013. This is an increase over the second quarter of the last two fiscal years; there were 1,469 incidents during the second quarter of fiscal year 2011/2012 and 1,374 during the second quarter of 2010/2011.

Eleven structure fires occurred during the second quarter, which is an increase compared to the same quarter of the two previous years (there were four structure fires in the second quarter of 2011/2012 and five in the second quarter of 2010/11). The most significant structure fires that occurred during the second quarter of fiscal year 2012/2013 were two garage fires in the City of Tracy, an outbuilding fire in the Tracy Rural area, and two residential structure fires in the Mountain House Community Services District.

The Department's goal is to confine residential structure fires to the room of origin or less 90% of the time. During the first two quarters of this fiscal year, the department confined residential structure fires to the room of origin or less 80% of the time in City and 75% of the time in Mountain House. There were no residential structure fires in the Tracy Rural area during the first two quarters of this fiscal year.

Tracy Rural Fire Protection District had four vehicle fires during the quarter totaling \$184,500 in loss. One fire accounted for the majority of the loss, which was a tomato harvester that was destroyed by fire in a field near Valpico Road and Corral Hollow Road. It was estimated that the harvester loss was \$175,000.

During the second quarter of fiscal year 2012/2013, the department responded to 54% of all emergency incidents inside of the City of Tracy within the total reflex performance objective of 6.5 minutes (during the first quarter of this fiscal year total reflex performance was 54% and for the second quarter of last fiscal year it was 50%). The

90<sup>th</sup> percentile for all incidents in the City was 8 minutes and 38 seconds (8:38) meaning 90% of all incidents were responded to within 8:38 or less.

In the second quarter of fiscal year 2011/2013 the fire department responded to 67% of all emergency incidents in the TRFPD within the total reflex performance objective of 10 minutes (during the first quarter total reflex performance was 72% and the second quarter of last fiscal year it was 68%). The 90<sup>th</sup> percentile for all incidents in the rural area was 13 minutes and 09 seconds; 90% of all incidents were responded to within 13:09 or less.

Response performance in the Mountain House Community Services District was 36% for all emergency incidents within the total reflex performance objective of 6.5 minutes (last quarter it was 41% and for the second quarter of last fiscal year it was 32%). The 90<sup>th</sup> percentile for all incidents was 10 minutes and 03 seconds; 90% of all incidents were responded to within 10:03 or less.

#### FISCAL IMPACT

There is no fiscal impact related to receiving this report

#### RECOMMENDATION

Staff recommends the Board of Directors accept the South County Fire Authority Response Performance Report for the second quarter of fiscal year 2012/2013.

Prepared by: Steve Hanlon, Fire Division Chief

Reviewed by: Alford Nero, Fire Chief

Approved by: Leon Churchill, Jr., Executive Director

Attachment: South County Fire Authority Quarterly Response Performance Report (Second Quarter FY 2012/2013)



# South County Fire Authority Quarterly Response Performance Report

## Second Quarter - Fiscal Year 2012/2013 (October 1, 2012 through December 31, 2012)

This report reflects incident responses for all jurisdictions of the South County Fire Authority during the second quarter of Fiscal Year 2012/2013. It includes fire department response for the City of Tracy, the Tracy Rural Fire Protection District, and the town of Mountain House.

Tables and charts display the numbers of incidents occurring in each jurisdiction of the South County Fire Authority, responses per company, the total number of incident for the past year, response performance, and a summary of the major fires that have occurred during the second quarter of Fiscal Year 2012/2013.

### Incidents by Type – Second Quarter FY 2012/2013

The following table displays the percentage of incident types dispatched in each jurisdiction of the South County Fire Authority during the second quarter of Fiscal Year 2012/2013.

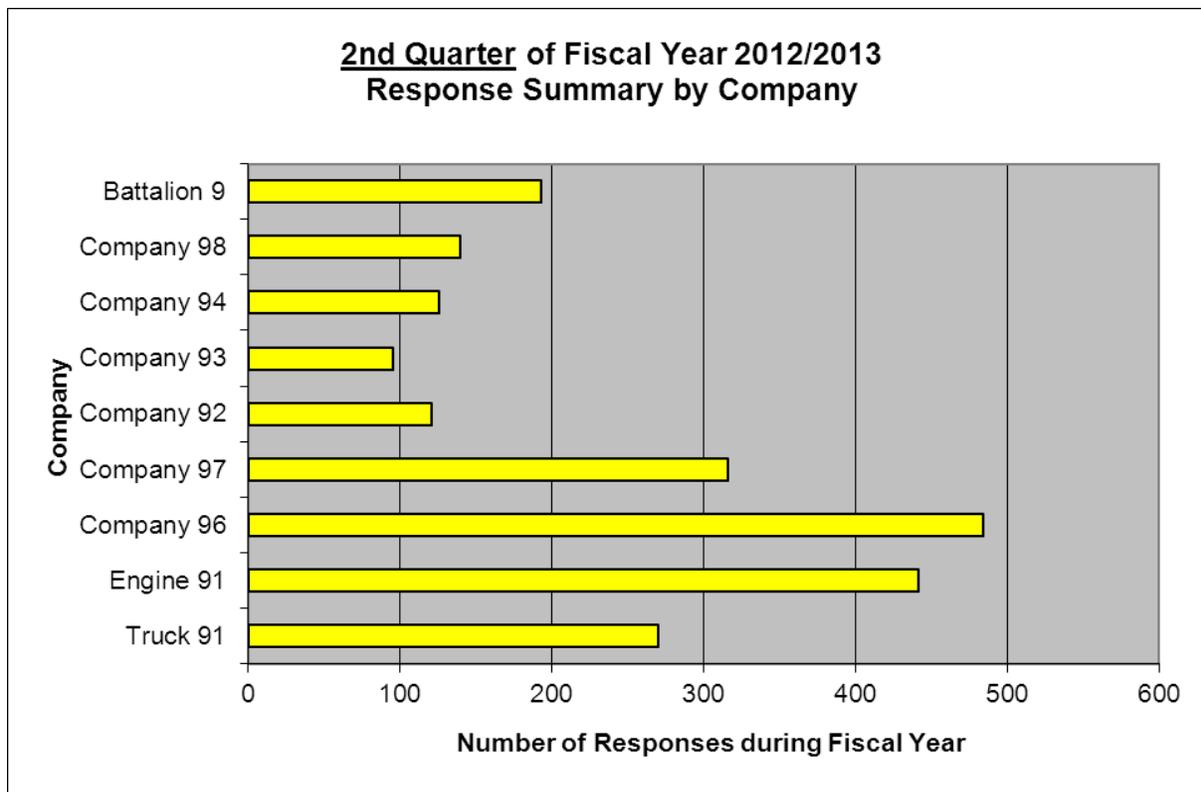
<u>Call Type</u>	<u>City</u>	<u>Rural</u>	<u>Mt. House</u>	<u>Freeway</u>	<u>Other</u>	<u>TOTALS</u>
Fires	3.6%	12.4%	9%	13%	17%	6%
EMS/Rescue	76.4%	63.9%	68%	81%	77%	75%
Hazardous Condition	2.7%	10.3%	5%	3%	3%	4%
Service	4.3%	4.6%	7%	3%	0%	4%
Alarm	12.5%	8.8%	9%	0%	2%	11%
Other	0.4%	0.0%	2%	1%	2%	1%
<b>TOTALS</b>	<b>1156</b>	<b>194</b>	<b>88</b>	<b>80</b>	<b>65</b>	<b>1583</b>
Percentage of Total	73%	12%	6%	5%	4%	

## Responses by Company of the South County Fire Authority

This table shows the number of responses that each fire unit was attached to during the second quarter of Fiscal Year 2012/2013. These responses incorporate multiple units that have responded to a single incident.

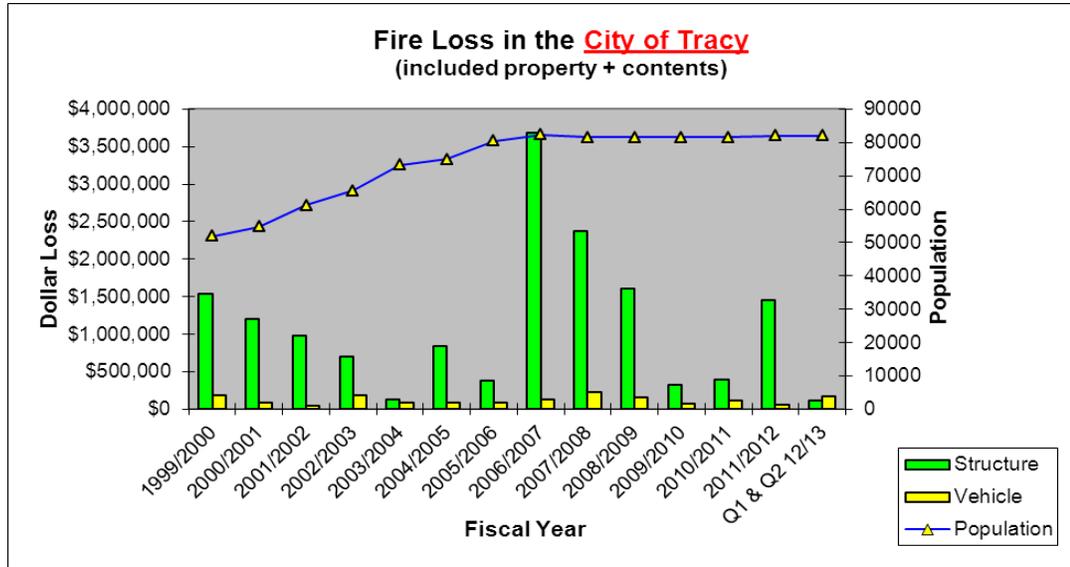
<b>Company</b>	<b>City</b>	<b>Rural</b>	<b>Mt. House</b>	<b>Freeway</b>	<b>Other</b>	<b>TOTALS</b>
<b>Truck 91</b>	179	39	8	39	5	270
<b>Engine 91</b>	385	26	11	16	4	442
<b>Company 96</b>	412	31	4	35	2	484
<b>Company 97</b>	270	36	2	8	0	316
<b>Company 92</b>	37	53	1	15	15	121
<b>Company 93</b>	23	55	0	11	6	95
<b>Company 94</b>	39	27	12	24	24	126
<b>Company 98</b>	24	12	79	13	12	140
<b>Battalion 9</b>	87	43	9	50	4	193
<b>TOTALS</b>	<b>1456</b>	<b>322</b>	<b>126</b>	<b>211</b>	<b>72</b>	<b>2187</b>
Percentage of Total	67%	15%	6%	10%	3%	100%

The chart below displays the number of responses per company during the second quarter of Fiscal Year 2012/2013. The data for this bar chart is from the table above.

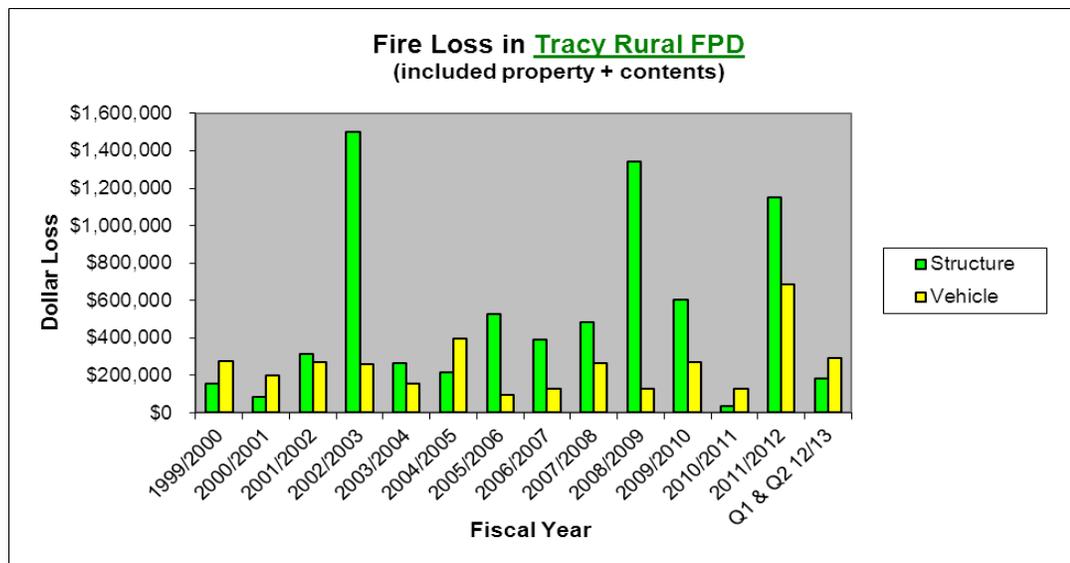


## Structure Fire Loss

During the second quarter of Fiscal Year 2012/2013 the Fire Department was dispatched to twenty-six structure fires in the City of Tracy. Four turned out to be actual fires requiring suppression efforts of the fire department. Two residential garage fires made up the most significant fire loss in the City during the quarter; a garage fire on Silvertail Place on 10/13/12 was ignited by an altered electrical supply and caused \$10,500 in loss. The second garage fire occurred on 12/15/12 and involved a detached garage at the corner of 10<sup>th</sup> St. and F St. That garage was being used for the storage of household items and sustained \$10,000 in loss. Total structure fire loss in the City during the quarter was \$26,010.



The Fire Department was dispatched to five structure fires in the Tracy Rural Fire Protection District during the second quarter of Fiscal Year 2012/2013. Only one of those five fires turned out to be a working fire. That fire occurred on 10/21/12 at 20889 S. San Jose Rd. and involved an attached awning, an outbuilding and two vehicles (loss was estimated to be \$45,000). Tracy Rural had six vehicle fires during the quarter. The most significant was a tomato harvester on 10/11/12 in a field near the intersection of Valpico Rd. and Corral Hollow Rd. That loss was estimated at \$175,000.



## Structure Loss

The following table lists the most significant dollar loss fires that occurred during the second quarter of Fiscal Year 2012/2013. This list includes only fires with over \$10,000 in combined property and content loss.

### City of Tracy Structure Fire Loss

### Tracy Rural FPD Structure Fire Loss

Date	Address	Dollar Loss	Date	Address	Dollar Loss
10/13/2011	630 Silvertail Pl	\$10,500	10/21/2012	20889 S. San Jose Rd.	\$45,000
12/15/2012	151 E. 10th St.	\$10,000			

### MHCS D Structure Fire Loss

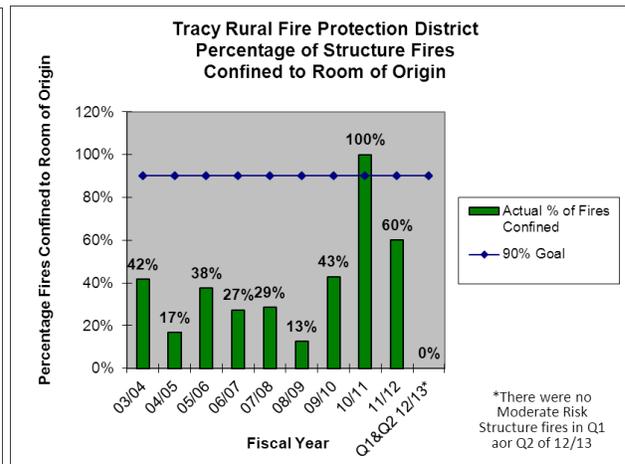
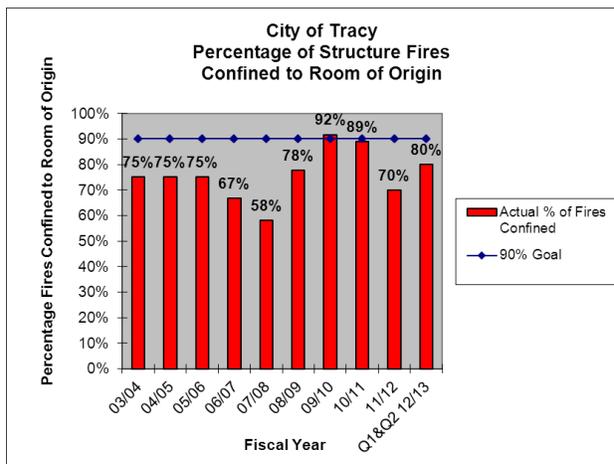
Date	Address	Dollar Loss
10/22/2012	473 Steven St.	\$109,963
12/28/2012	21 W. Ameno Ln.	\$71,200

## “Moderate Risk” Structure Fires Confined to Room of Origin

The majority of structure fires in the South County Fire Authority occur in residential structures. When an effective response force can be assembled to safely mitigate these types of fires, the outcome is usually positive. The following are the South County Fire Authority Moderate risk structure fire objectives:

- To confine “moderate risk” structure fires to the room of origin or less 90% of the time in the City.
- To confine “moderate risk” structure fires to the room of origin or less 90% of the time in the District.

The following charts display the percentage of moderate risk structure fires confined to the room of origin or less since Fiscal Year 2003/2004.



## Queuing

Queuing is a term used to describe the occurrence of simultaneous calls in one fire company's first-due area. When simultaneous calls are dispatched in one company's first-due area, a response from another company is required. This pulls resources from another area thus creating a void in the service delivery system and potentially creating a delay in response. A certain level of queuing is anticipated for fire department units relative to a static response system.

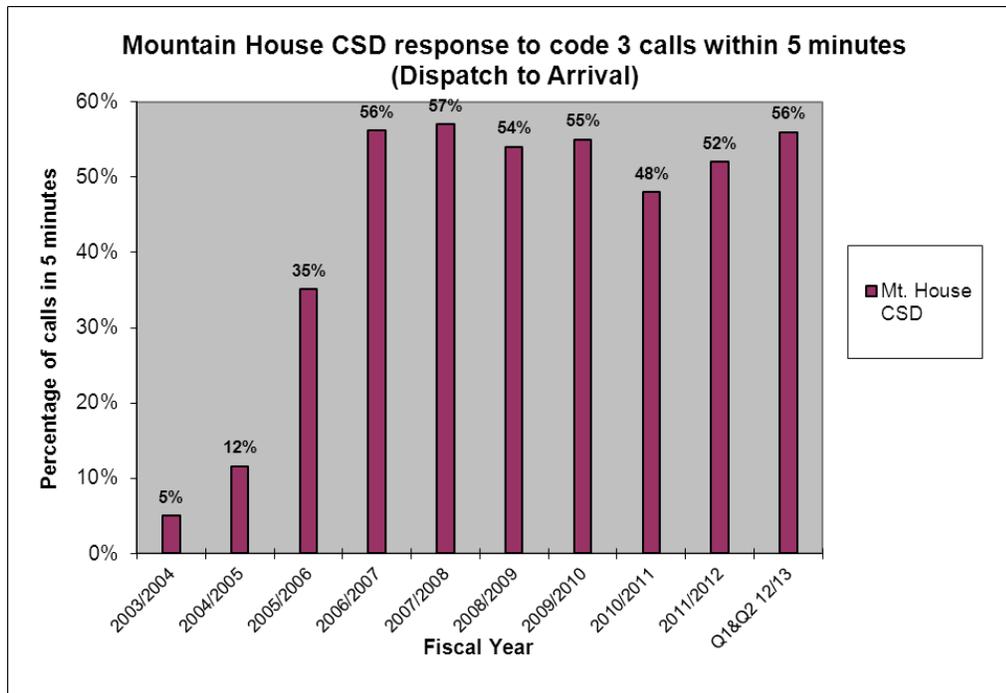
The following table displays the queuing percentages in each fire station's response area since Fiscal Year 2006/2007.

### **South County Fire Authority Queuing**

Station Response Area	% of incidents handled by non-first due 2006/2007 (from SOC report)	% of incidents handled by non-first due FY 2008/2009	% of incidents handled by non-first due FY 2009/2010	% of incidents handled by non-first due FY 2010/2011	% of incidents handled by non-first due FY 2011/2012	% of incidents handled by non-first due FY 2012/2013 Q-1 & Q2
91	17%	8%	8%	5%	4%	4%
92	9%	10%	8%	3%	3%	2%
93	6%	6%	3%	2%	2%	2%
94	14%	15%	9%	4%	3%	0%
96	11%	10%	8%	7%	6%	7%
97	10%	9%	6%	6%	5%	6%
98	13%	5%	3%	3%	3%	2%

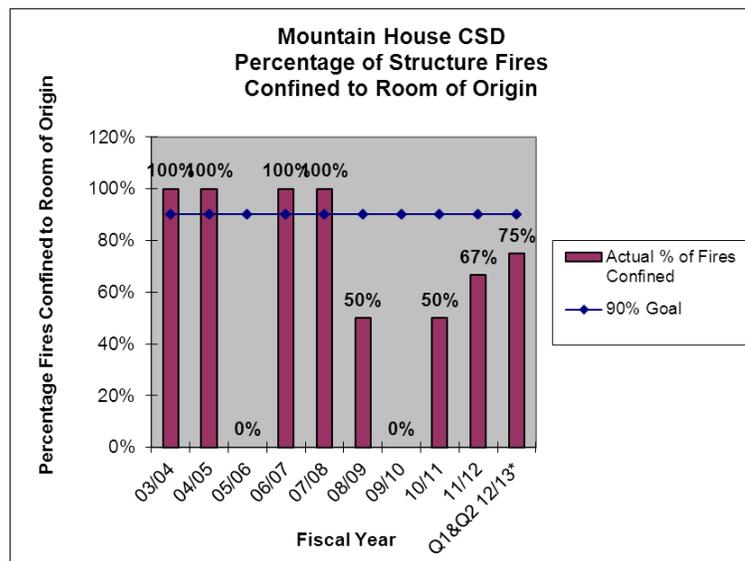
## Mountain House Community Services District Response Performance

The charts below display the Mountain House Community Services District response performance and the percentage of “moderate risk structure fires confined to the room of origin or less since the 2003/2004 Fiscal Year.



## “Moderate Risk” Structure Fires Confined to Room of Origin

The Fire Department was dispatched to six structure fires in the Mountain House Community Services District during the second quarter of Fiscal Year 2012/2013. Two of those six turned out to be actual working fires in moderate risk structures that required control actions by firefighters. Total structure fire loss in the Mountain House Community Services District during the quarter was \$182,263.



## **Components of Response Time**

The tables on the following pages display each of the components of response time for the second quarter of fiscal year 2012/2013 and for fiscal year 2011/2012. The components of response time are “call processing,” “turnout time,” “travel time,” and the sum of the three, “total reflex time.”

There are two sets of tables for the City and two sets for the Tracy Rural Fire Protection District. The two tables above the center line display how the fire department has performed during the past quarter compared to the “benchmark” and the “baseline.” The two tables below the center line display the “benchmark” and the “baseline” for fiscal year 2011/2012.

Benchmarks are the desired level of service.

Baselines are the lower end of the acceptable best practices range (established by the Commission on Fire Accreditation International).

90th percentile time means that for a set of values at least ninety percent (90%) of them are less than or equal to the time displayed.

**City of Tracy Response Performance - Second Quarter FY 2012/2013 and FY 11/12**

**SCFA Existing Response Performance Objectives (BENCHMARKS)**

**City of Tracy - Second Quarter Fiscal Year 2012/2013**

EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	13% @ 1:00	<b>3:15</b>	Call Processing	33% @ 1:00	<b>1:27</b>	Call Processing	18% @ 1:00	<b>2:58</b>
Turnout Time	39% @ 1:00	<b>1:51</b>	Turnout Time	0% @ 1:00	<b>2:05</b>	Turnout Time	64% @ 1:00	<b>2:00</b>
Travel Time	81% @ 4:00	<b>4:43</b>	Travel Time	100% @ 4:00	<b>2:46</b>	Travel Time	76% @ 4:00	<b>5:15</b>
Total Reflex Time	59% @ 6:00	<b>7:39</b>	Total Reflex Time	100% @ 6:00	<b>5:54</b>	Total Reflex Time	54% @ 6:00	<b>8:38</b>

**SCFA Existing Response Performance Objectives (Urban BASELINES from CFAI)**

**City of Tracy - Second Quarter Fiscal Year 2012/2013**

EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	41% @ 1:30	<b>3:15</b>	Call Processing	100% @ 1:30	<b>1:27</b>	Call Processing	40% @ 1:30	<b>2:58</b>
Turnout Time	79% @ 1:30	<b>1:51</b>	Turnout Time	0% @ 1:30	<b>2:05</b>	Turnout Time	90% @ 1:30	<b>2:00</b>
Travel Time	93% @ 5:12	<b>4:43</b>	Travel Time	100% @ 5:12	<b>2:46</b>	Travel Time	90% @ 5:12	<b>5:15</b>
Total Reflex Time	90% @ 8:12	<b>7:39</b>	Total Reflex Time	100% @ 8:12	<b>5:54</b>	Total Reflex Time	87% @ 8:12	<b>8:38</b>

**SCFA Existing Response Performance Objectives (BENCHMARKS)**

**City of Tracy - Fiscal Year 2011/2012**

EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	15% @ 1:00	<b>3:41</b>	Call Processing	38% @ 1:00	<b>2:02</b>	Call Processing	13% @ 1:00	<b>3:14</b>
Turnout Time	45% @ 1:00	<b>1:50</b>	Turnout Time	24% @ 1:00	<b>2:34</b>	Turnout Time	67% @ 1:00	<b>1:54</b>
Travel Time	82% @ 4:00	<b>4:41</b>	Travel Time	81% @ 4:00	<b>5:19</b>	Travel Time	79% @ 4:00	<b>4:52</b>
Total Reflex Time	53% @ 6:00	<b>8:18</b>	Total Reflex Time	62% @ 6:00	<b>7:14</b>	Total Reflex Time	52% @ 6:00	<b>8:36</b>

**SCFA Existing Response Performance Objectives (Urban BASELINES from CFAI)**

**City of Tracy - Fiscal Year 2011/2012**

EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	35% @ 1:30	<b>3:41</b>	Call Processing	79% @ 1:30	<b>2:02</b>	Call Processing	34% @ 1:30	<b>3:14</b>
Turnout Time	80% @ 1:30	<b>1:50</b>	Turnout Time	79% @ 1:30	<b>2:34</b>	Turnout Time	92% @ 1:30	<b>1:54</b>
Travel Time	94% @ 5:12	<b>4:41</b>	Travel Time	88% @ 5:12	<b>5:19</b>	Travel Time	92% @ 5:12	<b>4:52</b>
Total Reflex Time	89% @ 8:12	<b>8:18</b>	Total Reflex Time	97% @ 8:12	<b>7:14</b>	Total Reflex Time	88% @ 8:12	<b>8:36</b>

**Tracy Rural Fire Protection District Response Performance - Second Quarter FY 2012/2013 and FY 11/12**

SCFA Existing Response Performance Objectives (BENCHMARKS)								
Tracy Rural Fire Protection District - <u>Second Quarter</u> Fiscal Year 2012/2013								
EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	13% @ 1:00	<b>3:15</b>	Call Processing	50% @ 1:00	<b>1:27</b>	Call Processing	13% @ 1:00	<b>3:17</b>
Turnout Time	31% @ 1:00	<b>1:46</b>	Turnout Time	50% @ 1:00	<b>1:36</b>	Turnout Time	54% @ 1:00	<b>1:55</b>
Travel Time	83% @ 7:30	<b>8:33</b>	Travel Time	100% @ 7:30	<b>7:06</b>	Travel Time	79% @ 7:30	<b>8:51</b>
Total Reflex Time	73% @ 9:30	<b>12:21</b>	Total Reflex Time	100% @ 9:30	<b>8:57</b>	Total Reflex Time	67% @ 9:30	<b>13:09</b>

SCFA Existing Response Performance Objectives (Rural BASELINES from CFAI)								
Tracy Rural Fire Protection District - <u>Second Quarter</u> Fiscal Year 2012/2013								
EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	41% @ 1:30	<b>3:15</b>	Call Processing	100% @ 1:30	<b>1:27</b>	Call Processing	42% @ 1:30	<b>3:17</b>
Turnout Time	71% @ 1:30	<b>1:46</b>	Turnout Time	100% @ 1:30	<b>1:36</b>	Turnout Time	94% @ 1:30	<b>1:55</b>
Travel Time	99% @ 13:00	<b>8:33</b>	Travel Time	100% @ 13:00	<b>7:06</b>	Travel Time	97% @ 13:00	<b>8:51</b>
Total Reflex Time	99% @ 16:00	<b>12:21</b>	Total Reflex Time	100% @ 16:00	<b>8:57</b>	Total Reflex Time	97% @ 16:00	<b>13:09</b>

SCFA Existing Response Performance Objectives (BENCHMARKS)								
Tracy Rural Fire Protection District - Fiscal Year 2011/2012								
EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	15% @ 1:00	<b>3:41</b>	Call Processing	38% @ 1:00	<b>2:16</b>	Call Processing	16% @ 1:00	<b>3:35</b>
Turnout Time	35% @ 1:00	<b>1:59</b>	Turnout Time	13% @ 1:00	<b>2:34</b>	Turnout Time	58% @ 1:00	<b>2:03</b>
Travel Time	85% @ 7:30	<b>8:25</b>	Travel Time	88% @ 7:30	<b>6:51</b>	Travel Time	84% @ 7:30	<b>8:39</b>
Total Reflex Time	67% @ 9:30	<b>12:02</b>	Total Reflex Time	75% @ 9:30	<b>11:33</b>	Total Reflex Time	67% @ 9:30	<b>12:20</b>

SCFA Existing Response Performance Objectives (Rural BASELINES from CFAI)								
Tracy Rural Fire Protection District - Fiscal Year 2011/2012								
EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	35% @ 1:30	<b>3:41</b>	Call Processing	50% @ 1:30	<b>2:16</b>	Call Processing	40% @ 1:30	<b>3:35</b>
Turnout Time	74% @ 1:30	<b>1:59</b>	Turnout Time	50% @ 1:30	<b>2:34</b>	Turnout Time	89% @ 1:30	<b>2:03</b>
Travel Time	97% @ 13:00	<b>8:25</b>	Travel Time	100% @ 13:00	<b>6:51</b>	Travel Time	97% @ 13:00	<b>8:39</b>
Total Reflex Time	96% @ 16:00	<b>12:02</b>	Total Reflex Time	100% @ 16:00	<b>11:33</b>	Total Reflex Time	96% @ 16:00	<b>12:20</b>

**Mountain House Community Services District Response Performance - Second Quarter FY 2012/2013 and FY 11/12**

SCFA Existing Response Performance Objectives ( <b>BENCHMARKS</b> )								
Mt. House CSD - <u>Second Quarter</u> Fiscal Year 2012/2013								
EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	14% @ 1:00	<b>3:51</b>	Call Processing	25% @ 1:00	<b>2:14</b>	Call Processing	17% @ 1:00	<b>3:43</b>
Turnout Time	34% @ 1:00	<b>1:36</b>	Turnout Time	50% @ 1:00	<b>2:25</b>	Turnout Time	72% @ 1:00	<b>1:42</b>
Travel Time	55% @ 4:00	<b>6:38</b>	Travel Time	100% @ 4:00	<b>3:55</b>	Travel Time	57% @ 4:00	<b>6:29</b>
Total Reflex Time	35% @ 6:00	<b>11:01</b>	Total Reflex Time	25% @ 6:00	<b>8:42</b>	Total Reflex Time	36% @ 6:00	<b>10:03</b>

SCFA Existing Response Performance Objectives (Urban <b>BASELINES</b> from CFAI)								
Mt. House CSD - <u>Second Quarter</u> Fiscal Year 2012/2013								
EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	35% @ 1:30	<b>3:51</b>	Call Processing	50% @ 1:30	<b>2:14</b>	Call Processing	42% @ 1:30	<b>3:43</b>
Turnout Time	82% @ 1:30	<b>1:36</b>	Turnout Time	50% @ 1:30	<b>2:25</b>	Turnout Time	94% @ 1:30	<b>1:42</b>
Travel Time	80% @ 5:12	<b>6:38</b>	Travel Time	100% @ 5:12	<b>3:55</b>	Travel Time	78% @ 5:12	<b>6:29</b>
Total Reflex Time	69% @ 8:12	<b>11:01</b>	Total Reflex Time	75% @ 8:12	<b>8:42</b>	Total Reflex Time	72% @ 8:12	<b>10:03</b>

SCFA Existing Response Performance Objectives ( <b>BENCHMARKS</b> )								
Mt. House CSD - Fiscal Year 2011/2012								
EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	8% @ 1:00	<b>3:20</b>	Call Processing	33% @ 1:00	<b>1:27</b>	Call Processing	11% @ 1:00	<b>3:08</b>
Turnout Time	36% @ 1:00	<b>1:38</b>	Turnout Time	67% @ 1:00	<b>1:34</b>	Turnout Time	67% @ 1:00	<b>1:44</b>
Travel Time	58% @ 4:00	<b>5:38</b>	Travel Time	40% @ 4:00	<b>4:25</b>	Travel Time	57% @ 4:00	<b>5:50</b>
Total Reflex Time	30% @ 6:00	<b>9:42</b>	Total Reflex Time	17% @ 6:00	<b>7:25</b>	Total Reflex Time	28% @ 6:00	<b>9:49</b>

SCFA Existing Response Performance Objectives (Urban <b>BASELINES</b> from CFAI)								
Mt. House CSD - Fiscal Year 2011/2012								
EMS Incidents		90th Percentile	Structure Fire Incidents		90th Percentile	All Incident Types		90th Percentile
Call Processing	24% @ 1:30	<b>3:20</b>	Call Processing	83% @ 1:30	<b>1:27</b>	Call Processing	29% @ 1:30	<b>3:08</b>
Turnout Time	83% @ 1:30	<b>1:38</b>	Turnout Time	100% @ 1:30	<b>1:34</b>	Turnout Time	96% @ 1:30	<b>1:44</b>
Travel Time	86% @ 5:12	<b>5:38</b>	Travel Time	80% @ 5:12	<b>4:25</b>	Travel Time	85% @ 5:12	<b>5:50</b>
Total Reflex Time	74% @ 8:12	<b>9:42</b>	Total Reflex Time	83% @ 8:12	<b>7:25</b>	Total Reflex Time	76% @ 8:12	<b>9:49</b>

SCFA AGENDA ITEM 6

REQUEST

**ELECTION OF A CHAIRPERSON AND VICE-CHAIRPERSON OF THE SOUTH COUNTY FIRE AUTHORITY BOARD FOR THE 2013 CALENDAR YEAR**

EXECUTIVE SUMMARY

Annually the Board of Directors will elect a Chairperson and Vice-Chairperson from its members. These positions rotate from each member agency and the Chairperson and Vice-Chairperson shall not be appointed from the same member agency.

DISCUSSION

Per the Joint Exercise of Powers Agreement of the South County Fire Authority, the governing board shall be administered by a board of Directors consisting of four members. Two members shall be Tracy City Council members and two members shall be Tracy Rural Fire Protection District Board members.

The Board of Directors will elect annually a Chairperson and Vice-Chairperson from its members. The Chairperson and Vice-Chairperson shall rotate from each member agency, and the Chairperson and Vice-Chairperson shall not be appointed from the same member agency.

As the previous election of a Chairperson for the South County Fire Authority Board was conducted during the January 17, 2012 meeting, with the Chairperson being elected from the Tracy Rural Fire Protection District and the Vice-Chairperson being elected from the City of Tracy, the Board must rotate the 2013 election and the Chairperson will be elected from the City of Tracy and the Vice-Chairperson will be elected from the Tracy Rural Fire Protection District.

In the event of the disqualification, or permanent inability to serve as the Chairperson during the year, another member from the same agency shall be appointed Chairperson to fulfill the one-year term.

The Chairperson shall sign all contracts on behalf of the Authority and shall perform other duties that may be imposed by the Board of Directors. The Vice-Chairperson shall act, sign contracts, and perform all of the Chairperson's duties in the temporary absence of the Chairperson.

FISCAL IMPACT

There is no fiscal impact related to this item.

RECOMMENDATION

That the Board of Directors of the South County Fire Authority, by motion, elect for calendar year 2013 a Chairperson from the City of Tracy and a Vice-Chairperson from Tracy Rural Fire Protection District.

Prepared by: Carol Zandona, Executive Assistant

Reviewed by: David Bramell, Division Chief

Approved by: Alford Nero, Fire Chief

SCFA AGENDA ITEM 7

REQUEST

**PROVIDE DIRECTION TO STAFF REGARDING THE CITY'S REQUEST TO FORM A JOINT POWERS AUTHORITY BETWEEN THE CITY OF TRACY AND THE SOUTH COUNTY FIRE AUTHORITY WITH THE NEW JOINT POWERS AUTHORITY BEING USED BY THE CITY OF TRACY AS THE FINANCING MECHANISM TO ISSUE A VARIETY OF BONDS**

EXECUTIVE SUMMARY

The City of Tracy previously used the Tracy Operating Partnership Joint Powers Authority (TOPJPA) to facilitate the issuance of various bonds over the past decade. The TOPJPA was formed between the City of Tracy and the Tracy Community Development Agency (redevelopment). Due to recent State actions redevelopment agencies have been eliminated statewide. As such, the TOPJPA in its current form could not be utilized again by the City for future debt issuance. The City is therefore requesting another local agency, the South County Fire Authority, to join with the City in forming a new JPA to facilitate the issuance of bond debt to typically finance infrastructure improvements. Such improvements are necessary for development including that of commercial and industrial properties critical to local economic development efforts. As such development would greatly add to the tax base to support fire operations, it is appropriate for the City to request the cooperation of the South County Fire Authority in this regard. Neither the Fire Authority nor any of its member agencies (i.e. Tracy Rural and the City of Tracy) would have any liability associated with any debt issued by the new JPA. This item requests direction to Staff from the Fire Authority Board regarding this request. If directed by the Board, official documents would be drafted to form this new JPA with such documents presented to the Board at a subsequent meeting for formal adoption and approval. There is no cost to the Fire Authority for preparation of such documents.

DISCUSSION

For many kinds of municipal debt voter approval is required. For example, when forming a Community Facilities District (CFD) – also commonly known as a Mello-Roos District, the formation of such a district is initiated by a vote of either the land owners or the registered voters within the district (depending upon how many registered voters there are within the boundaries of the proposed district). Bonds are then issued within the parameters for the CFD which are established by the voters at the same time and these include such matters as the total amount of bonds authorized to be issued and the maximum tax and tax rate method each property will be subject to.

Continuing with the CFD example, in the past it was common that the initial bonds were issued prior to development of the properties within the district. For example, the City's CFD 98-1 and CFD 98-3 districts issued bonds prior to development. Subsequently these properties were developed and over 6,000 homes were constructed. A bond owner's security was greatly enhanced from the time of the initial bond issue when the land within the CFD had no development until the time of substantially full build out of the district (with over 6,000 homes mostly individually owned). Due to the improved

security (lien to value ratios, etc.), it has often been possible to subsequently refinance the original debt at lower interest rates thereby providing for a combination of reduced special taxes and the funding of new project money.

In order for the City to take advantage of refinancing opportunities due to declining interest rates and improved credit worthiness of various districts, the City used the legal structure of the Tracy Operating Partnership Joint Powers Authority (TOPJPA) as the mechanism to issue such debt. The TOPJPA is a joint powers authority formed between the City of Tracy and the Tracy Community Development Agency (a redevelopment agency) over a decade ago. Since that time the TOPJPA has issued over \$100 million in tax exempt municipal bonds. Approximately 80% of these were for the purposes of refinancing existing debt at lower interest rates. The other 20% was through the issuance of lease back financing.

The use of TOPJPA has provided the City the opportunity to prudently issue municipal debt which due to its tax exempt nature (the bond owners do not have to pay federal or California state income taxes on the interest received) is a low cost form of debt financing. The City's total annual General Fund debt service is just \$1.2 million compared to a total General Fund budget of \$50 million – debt therefore being just 2.4%. Anything under 5% is generally considered a prudent General Fund debt service level.

Municipal debt is commonly used to finance large infrastructure items such as wastewater facilities and lines, buildings and other items that with long useful life. For example, the Tracy Rural Fire District entered into a 10 year municipal lease/debt structure in order to provide funding for the construction of Station 93 (New Jerusalem) Like most home owners who could have never purchased their homes without the use of a mortgage (debt), municipal governments also have needed to debt finance big ticket items. Often the financing of such infrastructure removes an impediment to development for not only residential purposes but also for commercial and industrial development – the latter of which is crucial for the City's economic development efforts to secure jobs and sales tax. The City would like to continue to have use of the TOPJPA in the future to facilitate the financing of such matters.

Legislation (AB 26) signed by the Governor eliminated all redevelopment agencies in the State of California effective February 1, 2012. This means the Tracy Community Development Agency no longer exists and it was one of the two agencies (the other being the City of Tracy) which formed the TOPJPA. As such the TOPJPA cannot be used in its current form to issue debt in the future (existing TOPJPA issued bonds are not affected). The City therefore would like to create a new Joint Powers Authority to facilitate debt financing in the future and needs another public agency to join in the creation of such. The South County Fire Authority is a local public agency that could join with the City of Tracy to create a new Joint Powers Authority (JPA) for this purpose.

There are two major reasons why the City is requesting the South County Fire Authority to create a new Joint Powers Authority with the City of Tracy. First, since the new JPA would facilitate the issuance of debt to assist in the financing of infrastructure necessary for new development, the taxes generated from such provide additional funding for fire services. For example, virtually all new growth areas of the City are also within the boundaries of Tracy Rural Fire District. As such, Tracy Rural will receive its share of property taxes (about 11 cents of every dollar paid in property tax) plus the 3 cents per

square foot special fire tax. New development therefore improves the financial resources of Tracy Rural which currently funds approximately 30% of all costs of Fire Services provided by the South County Fire Authority.

Secondly, the City of Tracy is requesting the South County Fire Authority to join the City in the creation of a new JPA because it fosters local cooperative relationships that have a benefit of reducing costs for residents and businesses. The City can form a new JPA with a statewide organization designed for this purpose but this organization charges a fee of \$30,000 to \$40,000 to do so. By forming a new JPA with another local agency such as the South County Fire Authority this fee can be avoided. An on-going cooperative relationship between the City, Tracy Rural, and the South County Fire Authority serves all parties. For example, City Staff assisted Tracy Rural in soliciting and arranging bids for the municipal lease Tracy Rural used to finance the construction of Station 93.

By forming a JPA with the City of Tracy neither the South County Fire Authority nor its member agencies (Tracy Rural and the City of Tracy) are exposed to any debt liability of the JPA. Payment of bonds is strictly limited to the revenues associated with such bond issue. Government Code Section 6508.1 permits the JPA agreement to be written so that the debts of the JPA are not debts of the members of the JPA. As such, if the City and the South County Fire Authority formed a new JPA for financing purposes as requested by the City, the following section would be part of the formation agreement:

**Section 2.03. Non-Liability of Members and Directors For Obligations of Authority.** The debts, liabilities and obligations of the Financing Authority shall not be the debts, liabilities and obligations of any of the Members. No member, officer, agent or employee of the Financing Authority is individually or personally liable for the payment of the principal of or premium or interest on any obligations of the Financing Authority or be subject to any personal liability or accountability by reason of any obligations of the Financing Authority. Nothing herein contained relieves any such member, officer, agent or employee from the performance of any official duty provided by law or by the instruments authorizing the issuance of any obligations of the Financing Authority.

In short, no Member shall assume any liability or responsibility for any debts, liabilities or obligations which may be incurred by the other Member in connection with the issuance of bonds or otherwise, and no Member shall assume any liability or responsibility for any debts, liabilities or other obligations of the Financing Authority.

The new JPA requested by the City would be formed after the various documents establishing the new JPA were approved by both the City Council and by the Board of Directors of the South County Fire Authority. Once the South County Fire Authority approved such matters, it is not anticipated there would be any necessity for future actions by the South County Fire Authority Board related to the new JPA. The Board of Directors of the new JPA would be the members of the City Council. Whenever this new JPA was used for the purposes of issuing debt, all matters related to that specific debt issue would be considered by the Board of the new JPA as well as by the City Council. Since City Council Members would also serve as Board Members of the new JPA, it is anticipated that meetings of both the City Council and the new JPA would be held jointly during the time of regularly scheduled City Council meetings. Such was the previous

situation with the TOPJPA which conducted various joint meetings of its Board of Directors (which were also the Council Members) with that of the Tracy City Council.

#### FISCAL IMPACT

There is no fiscal impact to the South County Fire Authority in forming a new JPA with the City of Tracy for the purposes of facilitating debt financing. The cost of legal services to prepare the JPA agreement are covered within the fee for bond counsel services which will be paid from bond proceeds upon closing of the first bonds issued by the new JPA.

#### RECOMMENDATION

It is recommended the Board of Directors of the South County Fire Authority by motion action provide direction to Authority Staff (City Staff also serves as Staff to the Fire Authority) regarding the formation of a new JPA between the South County Fire Authority and the City of Tracy as requested by the City for the purposes of facilitating debt financing. If the Board approves this request, formation documents for the new JPA will be prepared and these documents will then be brought back to a subsequent meeting of the South County Fire Authority Board of Directors for formal approval and adoption.

Prepared by: Zane Johnston, Controller/Treasurer

Reviewed by: Maria Hurtado, Assistant Executive Director

Approved by: Leon Churchill, Jr., Executive Director